



Sexual Assault/Rape Crisis Program

FY 2018 Annual Report

Criminal Procedure Article, § 11-923(g), Chapter 659 of
2017 (Senate Bill 734)

Larry Hogan
Governor

Boyd K. Rutherford
Lt. Governor

V. Glenn Fueston, Jr.
Executive Director
Governor's Office of Crime Control and Prevention

Submitted by:
Governor's Office of Crime Control and Prevention

Contact: Ellen Blonder
410-697-9293 | Ellen.Blonder@Maryland.gov

MSAR #11137
December 31, 2018

Table of Contents

Table of Contents	1
Background	2
Legislative Report	3
Introduction	4
Grant Programs	5
Grant Awards	5
Conclusion	11

Background

In 1996, Senate Bill 456, *Crime Victims and Witnesses - Nonsubstantive Reorganization of Laws*, charged the Department of Human Resources to assist in the establishment of rape crisis programs in the State to serve and address the special needs of rape victims, and to administer grant funds for the programs.¹ Specifically, this Act required the programs to be developed and located in areas of the State to facilitate the use of the program by alleged victims residing in the surrounding area; to provide specialized support services to the alleged victims, both adults and children, of rape and sexual offenses; and to include a hotline and counseling service. This Act also allowed the Department of Human Resources to enter into a contact with public or private nonprofit organizations to operate the programs. In addition, it required that money for the programs be provided in the annual State budget to be used to supplement, but not supplant, funds that the programs receive from other sources. Senate Bill 456 (1996) also required the Department of Human Resources to submit a report to the General Assembly each year as it relates to the rape crisis program.

Chapter 356 of 2011 (House Bill 739), *Sexual Assault Crisis Programs and Domestic Violence Programs - Transfer to the Governor's Office of Crime Control and Prevention*, transferred the responsibility and funding for sexual assault crisis programs and domestic violence programs from the Department of Human Services (previously known as the Department of Human Resources) to the Governor's Office of Crime Control and Prevention (Office), effective July 1, 2011.²

Chapter 659 of 2017 (Senate Bill 734), *Sexual Assault Victims Resources Act of 2017*, expanded the services provided by sexual assault crisis programs in the State, and required the Governor to include an appropriation of at least \$3 million in the annual State budget for the federally recognized State sexual assault coalition and sexual assault crisis programs.³ Chapter 659 of 2017 shall take effect June 1, 2017, with the exception of the mandated appropriation of the \$3 million which shall take effect FY 2019. This report is for FY 2018 and as such the new mandated appropriation is not in effect. The annual State budget for the federally recognized

¹ Maryland Department of Legislative Services. (1996). [*Senate Bill 456, Crime Victims and Witnesses - Nonsubstantive Reorganization of Laws*](#). [This section transferred from Article 88A, § 130 of the Annotated Code of Maryland.]

² Maryland Department of Legislative Services. (2011). [*House Bill 739, Sexual Assault Crisis Programs and Domestic Violence Programs - Transfer to the Governor's Office of Crime Control and Prevention \(Fiscal and Policy Note\)*](#).

³ Maryland Department of Legislative Services. (2017). [*Senate Bill 734 \(Chapter 659 of 2017\), Sexual Assault Victims Resources Act of 2017 \(Fiscal and Policy Note\)*](#).

State sexual assault coalition and sexual assault crisis programs shall total approximately \$1.8 million.

Pursuant to this Act, the programs shall:⁴

- Provide specialized support services to adult and minor alleged victims of sexual assault crimes;
- Include a hotline and counseling service;
- Provide information to alleged victims of sexual assault crimes regarding:
 - Criminal prosecutions of sexual assault crimes;
 - Civil law remedies available to victims of sexual assault;
 - Sexual assault evidence collection; and
 - Victim rights; and
- Participate in the sexual assault response team in each county in which the program regularly provides services.

Pursuant to this Act, the Office may award grants to public or private nonprofit organizations to operate the sexual assault crisis programs certified by the federally recognized State sexual assault coalition. In addition, the Office shall regularly consult, collaborate with, and consider the recommendations regarding sexual assault crisis programs and policies, practices, and procedures that impact victims of sexual assault.⁵ Furthermore, money for the sexual assault crisis programs shall be as provided in the annual State budget and shall be used to supplement, but not supplant, money that the programs receive from other sources. Moreover, and in accordance with § 11-923(g) of the Criminal Procedure Article, the Office shall submit a report to the General Assembly each year as it relates to the sexual assault crisis programs. This report satisfies this requirement.

Legislative Report

Pursuant to § 11-923(g) of the Criminal Procedure Article, this *Sexual Assault/Rape Crisis Program FY 2018 Annual Report* provides insight on the allocation of grant funds from the prior year versus the current year. In prior years, legislative reports pertaining to this grant program captured allocated awards from the same year which hindered the Office's ability to fully capture the effectiveness of its program and the outcome of such funds. The submission of legislative reports that capture data from the prior year allows the Office to report on the awarded amount per subrecipient, identify the expenditure of funds, and provide more insight and information as

⁴ Maryland Department of Legislative Services. (2017). [Senate Bill 734\(Chapter 659 of 2017\), Sexual Assault Victims Resources Act of 2017](#).

⁵ The appropriation of funds may decrease if the federally recognized State sexual assault coalition and sexual assault crisis program receive a new award under the federal Victims of Crime Act (VOCA) grant program, have been awarded on or before June 1, 2017, or are awarded for continuation of services previously funded by VOCA.

it relates to its outcome and effective use, as well as remain consistent with the data and information provided in other legislative funding reports.

Introduction

According to the Federal Bureau of Investigation, Maryland identified 1,905 reported rapes in 1996.⁶ Although the number of reported rapes decreased from the prior year (n = 2,130),⁷ the Maryland General Assembly found that an increasing number of rape and sexual offense victims in Maryland did not have access to necessary counseling and follow-up services.⁸ They also found that several areas of the State had extremely limited support services to assist alleged victims of rape and other sexual offenses. As a result, the General Assembly required the establishment of rape crisis programs in the State to address the special needs of victims. This charge originated with the Department of Human Resources (currently known as the Department of Human Services) and then transferred to the Office.

According to the Uniform Crime Report, the Maryland Department of State Police identified 1,815 reported rapes in 2016.⁹ In comparison to 2015, this represents a 3.2% increase which may be attributed to the change to the definition of rape due to the National Uniform Crime Reporting program (*as illustrated below*).¹⁰

- The old definition of rape states, “The carnal knowledge of a female forcibly and against her will.”
- The new definition of rape states, “Penetration, no matter how slight, of the vagina or anus with any body part or object, or oral penetration by a sex organ of another person, without the consent of the victim.”

In 2016, the Uniform Crime Report identified five counties with the highest number of reported rapes, to include: Montgomery County (n = 338), Baltimore County (n = 319), Baltimore City (n = 299), Prince George’s County (n = 277), and Anne Arundel County (n = 154). Of the 1,815 reported rapes, 93% consisted of rape by force and 7% consisted of an attempt to rape. In addition, and based on the most recent data, law enforcement arrested 444 persons for rape that consisted of juveniles (17%), Black (53%), White (44%), and American Indian and Asian (3%) persons.

⁶ Federal Bureau of Investigation. [Crime Index Offenses Reports \(CIUS\) 1996 Section II](#).

⁷ Disaster Center. (2017). [Maryland Crime Rates 1960 - 2016](#).

⁸ Maryland Department of Legislative Services. (1996). [Senate Bill 456, Crime Victims and Witnesses - Nonsubstantive Reorganization of Laws](#).

⁹ Maryland Department of State Police. (2018). [Crime in Maryland: 2016 Uniform Crime Report](#). [This report is the most current Uniform Crime Report in Maryland.]

¹⁰ U.S. Department of Justice, Federal Bureau of Investigation, Uniform Crime Reporting Statistics. (2017). [UCR Offense Definitions](#).

Grant Programs

Pursuant to Chapter 659 of 2017, the Office administers the Sexual Assault/Rape Crisis (SARC) and the Rape Crisis Intervention (RFCI) Grant Programs (SARC/RFCI), which serves as a statewide program that is funded through the State's annual budget and through an Interagency Agreement with the Maryland Department of Health, to assist subrecipients provide services to victims of rape and sexual assault.¹¹ Through its program, funds are available to private and nonprofit organizations, as well as government agencies. Eligible entities must be "full service" rape crisis centers, as identified by the Maryland Coalition Against Sexual Assault (MCASA).

The primary purpose of the SARC/RFCI programs is to meet the needs of alleged victims of rape and sexual offenses in order to assist them achieve self-sufficiency, improve safety, ensure they are aware of their rights, and ensure both victims and the community are aware of resources.¹² Funds are used to assist subrecipients provide services to victims through a 24-hour hotline, counseling, medical accompaniment, and assistance to access and use other support services such as legal assistance. Funds are also designated for preventative efforts to include presentations to community groups, pamphlets, and radio and television public service announcements.

Grant funds currently support 17 "full service" rape crisis programs to provide comprehensive services to meet the specific needs of rape and sexual assault victims and family members affected by the abuse. The provision of services and community education fosters a coordinated community approach to serve victims which includes partnerships with law enforcement, courts, hospitals, local departments of social services, and other related support agencies.

Grant Awards

In FY 2018, the annual State budget provided \$1,751,955 in general funds for the SARC/RFCI program. Through this program, the Office awarded \$1,751,955 to subrecipients to continue to provide comprehensive services to meet the specific needs of rape and sexual assault victims and family members affected by the abuse (*as illustrated on the following page*).

¹¹ SARC funds are received through the State's annual budget; whereas, RFCI funds are received through the Interagency Agreement with the Maryland Department of Health until June 2020.

¹² Governor's Office of Crime Control and Prevention. (2018). [*FY 2019 Sexual Assault/Rape Crisis \(SARC\) Grant Program & Rape Crisis Intervention \(RFCI\) Grant Program Notice of Funding Availability \(NOFA\)*](#).

Award Number	Award Amount	Project Title	Implementing Organization	Jurisdiction	Project Summary
RFCI-2018-0001	\$4,167	Rape Crisis Intervention	Rape Crisis Intervention Service of Carroll County	Carroll County	The program provided intervention and treatment services to victims aged 12 and older with specialized services. Program funds provided salary support.
RFCI-2018-0002	\$4,161	Rape Crisis Intervention	CASA Citizens Assisting and Sheltering the Abused, Inc.	Washington County	CASA services included crisis intervention services; ongoing counseling; legal services; advocacy and accompaniment; information and referral; and when appropriate, emergency shelter services. Program funds provided salary support.
RFCI-2018-0003	\$4,167	Rape Crisis Intervention	YWCA of Annapolis and Anne Arundel County	Anne Arundel County	The program provided for emergency shelter, case management, legal advocacy, connection to counseling and hospital accompaniment services, 24-hour hotline support for victims of sexual assault, and information surrounding available resources for victims. Program funds supported salary and operating expenses.
RFCI-2018-0004	\$4,167	Rape Crisis Intervention	Center for Abused Persons	Charles County	The program provided crisis intervention; individual, family, and group counseling; and 24-hour outreach and accompaniment for victims of sexual assault and adults molested as children. Program funds provided salary support for two counselors and a modest sum for office supplies.
RFCI-2018-0005	\$4,167	Rape Crisis Intervention	Family Crisis Resource Center, Inc.	Allegany County	The program provided crisis intervention and counseling for victims of sexual assault, sexual abuse, rape, and incest. Program funds provided salary support.
RFCI-2018-0006	\$4,167	Rape Crisis Intervention	Montgomery County, Maryland	Montgomery County	The program provided comprehensive services to sexual assault victims, primarily who might also be victims of other crimes to include childhood sexual abuse. Program funds provided salary support.
RFCI-2018-0007	\$4,167	Rape Crisis Intervention	Calvert County Health Department	Calvert County	The program provided comprehensive services to victims and their non-offending family members of sexual assault, sexual abuse, and rape to include a 24-hour helpline, crisis counseling, and long-term therapy. Program funds provided salary support.
RFCI-2018-0008	\$4,167	Rape Crisis Intervention	Domestic Violence Sexual Assault Resource Center (Dove Center)	Garrett County	The program offered counseling, education, crisis intervention, advocacy, shelter, hotline, accompaniment, information and referral, outreach services and awareness activities. Program funds supported salaries, and operating costs.
RFCI-2018-0009	\$8,334	Rape Crisis Intervention	TurnAround, Inc. (Baltimore County)	Baltimore County	The program facilitated empowerment-based therapy and advocacy. Services included a 24-hour helpline, medical and legal accompaniment, advocacy, case management, counseling, and emergency shelter. Program funds provided operating expenses.

RFCI-2018-0010	\$4,167	Rape Crisis Intervention	HopeWorks of Howard County, Inc.	Howard County	The program provided a wide range of therapeutic counseling services that reflected the individual recovery needs of sexual assault victims to help them return to healthier functioning levels. Program funds provided operating expenses.
RFCI-2018-0011	\$4,167	Rape Crisis Intervention	Heartly House, Inc.	Frederick County	The program provided medical advocacy and support to victims of sexual assault and rape during the Sexual Assault Forensic Exam (SAFE) process. The SAFE accompaniment program trained crisis service workers to accompany victims through the five-hour SAFE process at Frederick Memorial Hospital. SAFE advocates helped victims understand the process, their reporting options, and to find more services. Program funds provided salary support.
RFCI-2018-0012	\$4,167	Rape Crisis Intervention	Cecil County Department of Social Services	Cecil County	The program provided a continuum of easily accessible, short-term, crisis intervention services to primary and secondary victims of sexual violence, to include rape, sexual assault, and incest. The program is committed to raising community awareness on the dynamics of sexual violence and to foster collaborations with other community agencies. Program funds provided salary support.
RFCI-2018-0013	\$8,334	Rape Crisis Intervention	Life Crisis Center, Inc.	Wicomico County	The program used research based national best practices to assist victims of rape, sexual assault, and child sexual abuse develop the coping skills they need to live a safe, and violence free life. Services included crisis counseling, individual and group counseling, a 24-hour hotline, advocacy, and information and referral. Program funds provided salary support.
RFCI-2018-0014	\$4,167	Rape Crisis Intervention	Sexual Assault/Spouse Abuse Resource Center, Inc. (SARC)	Harford County	The program provided Safehouse and counseling support, in person and via the helpline, to adult and child victims of sexual violence and their families. Program funds provided operating expenses.
RFCI-2018-1707	\$8,327	Rape Crisis Intervention	For All Seasons, Inc.	Talbot County	The program provided a “full service” rape crisis center, with hotline and advocate responders, and access to trauma certified mental health treatment and psychiatric services for victims of sexual assault. Program funds provided salary support.
SARC-2018-1201	\$52,139	Sexual Assault Rape Crisis	Calvert County Health Department	Calvert County	The Crisis Intervention Center provided comprehensive services to victims and their non-offending family members of sexual assault, sexual abuse, and rape. Services included a 24-hour helpline, crisis counseling, and long-term therapy. Program funds provided salary support and training.

SARC-2018-170 1	\$107,734	Comprehensive Sexual Violence Services	Sexual Assault/Spouse Abuse Resource Center, Inc. (SARC)	Harford County	The program provided Safehouse and counseling support, in person and via the helpline, to adult and child victims of sexual violence and their families. Services included crisis intervention, individual and group counseling, safe housing, hospital accompaniment, community education, and helpline services. Program funds provided salary support, operating expenses, contractual services, and training.
SARC-2018-170 3	\$61,170	Sexual Assault Rape Crisis	Domestic Violence Sexual Assault Resource Center (Dove Center)	Garrett County	The program provided counseling, education, crisis intervention, advocacy, shelter, a 24-hour hotline, accompaniment, information and referral, outreach services, and awareness activities. Program funds provided operating expenses and salary support.
SARC-2018-170 4	\$72,314	Sexual Assault Rape Crisis	CASA Citizens Assisting and Sheltering the Abused, Inc.	Washington County	CASA services included crisis intervention services; ongoing counseling; legal services; advocacy and accompaniment; information and referral; and when appropriate, emergency shelter services. Program funds provided contractual services, salary support, and travel.
SARC-2018-170 5	\$84,497	Sexual Assault Rape Crisis	YWCA of Annapolis and Anne Arundel County	Anne Arundel County	The program provided emergency shelter, case management, legal advocacy, connection to counseling and hospital accompaniment services, information, and 24-hour hotline support for victims of sexual assault. Program funds supported salary and operating expenses.
SARC-2018-170 7	\$55,796	Sexual Assault Services	Center for Abused Persons	Charles County	The program provided crisis intervention, individual, family and group counseling, 24-hour outreach, and accompaniment for victims of sexual assault and adults molested as children. Program funds provided contractual services and salary support.
SARC-2018-170 8	\$43,972	Sexual Assault Rape Crisis	Walden Sierra, Inc.	St. Mary's County	The program offered services to adult and child victims and their families. Services included, but were not limited to, 24-hour hotline support, crisis services and counseling, advocacy and service coordination, and access to ongoing therapy while also supporting a coordinated community approach to serve victims. Program funds provided salary support, operating expenses, and training.
SARC-2018-170 9	\$162,553	Sexual Assault Rape Crisis	University of Maryland Prince George's Hospital Center (Dimensions Health Corporation)	Prince George's County	The program provided therapeutic counseling services specifically designed to provide follow-up counseling to rape, sexual assault, and sexual abuse victims. Services included a 24-hour hotline, counseling, crisis intervention, advocacy, and information and referrals. Program funds provided salary support.

SARC-2018-171 0	\$143,158	Sexual Assault Services	Montgomery County, Maryland	Montgomery County	The program provided comprehensive services to sexual assault victims, primarily those who might also be victims of other crimes to include childhood sexual abuse. Services included counseling, court accompaniment, advocacy, case management, information and referrals, and therapy. Program funds provided salary support.
SARC-2018-171 1	\$77,795	Sexual Assault Rape Crisis	Family Crisis Resource Center, Inc.	Allegany County	The program provided a 24-hour hotline, crisis intervention and counseling, crisis and supportive services for victims to include legal, medical, and law enforcement support; ongoing individual and group counseling services for victims such as adult survivors of incest; and community education. Program funds provided salary support, operating expenses, and travel.
SARC-2018-171 2	\$47,734	Sexual Assault Rape Crisis	Rape Crisis Intervention Service of Carroll County	Carroll County	The program provided intervention and treatment services to victims aged 12 and older with specialized services. Services included a 24-hour hotline, ongoing counseling, crisis intervention, support groups, advocacy, training, and outreach. Program funds provided salary support.
SARC-2018-171 3	\$350,225	Sexual Assault Services	TurnAround, Inc.	Baltimore County	The program facilitated empowerment-based therapy and advocacy. Services included medical and court accompaniment, a 24-hour helpline, community outreach, crisis counseling, case management, legal advocacy, and individual and group therapy. Program funds provided salary support, operating expenses, and contractual services.
SARC-2018-171 4	\$86,128	Comprehensive Sexual Assault Services	Life Crisis Center, Inc.	Wicomico County	The program used research based national best practices to assist victims of rape, sexual assault, and child sexual abuse to develop the coping skills needed to live a safe, violence free life. Services included crisis counseling, individual counseling, 24-hour hotline services, victim and legal advocacy, and information and referrals. Program funds provided operating expenses and salary support.
SARC-2018-171 6	\$68,207	Sexual Assault Rape Crisis	Cecil County Department of Social Services	Cecil County	The program provided a continuum of easily accessible, short-term, crisis intervention services to primary and secondary victims of sexual violence to include rape, sexual assault, and incest. The program is committed to raising community awareness on the dynamics of sexual violence and to fostering collaborations with other community agencies. Program funds provided contractual services, salary support, and travel.
SARC-2018-171 7	\$90,133	Sexual Assault Rape Crisis	HopeWorks of Howard County, Inc.	Howard County	The program provided a wide range of therapeutic counseling services that reflected the individual recovery needs of sexual assault victims to help them return to healthier functioning levels. Services included a 24-hour helpline, crisis and long-term

					counseling, legal assistance, emergency residential services, education and outreach, and medical accompaniment. Program funds provided salary support and therapeutic supplies.
SARC-2018-173 2	\$73,123	Sexual Assault Rape Crisis	Heartly House, Inc.	Frederick County	The program provided victims support through a 24-hour hotline, medical accompaniment, crisis intervention, advocacy, individual and group counseling, and referral to other Heartly House and/or community services. Program funds provided salary support.
SARC-2018-180 6	\$100,284	Mid-Shore Sexual Assault Rape Crisis	For All Seasons, Inc.	Talbot County	The program provided for the operation of a “full service” rape crisis center for the Mid-Shore. Services included a 24-hour hotline, advocacy, information about community resources, crisis counseling, and therapy. Program funds provided salary support, training, and travel.
Total	\$1,751,955				

Conclusion

The Office will continue to support the SARC/RFCI grant program to improve the lives of victims in Maryland's communities, and to provide needed services to victims of sexual violence and their families to make Maryland safer. Beginning in FY 2019, and in accordance with Chapter 659 of 2017, the Office will award the mandated appropriation of at least \$3 million for the federally recognized State sexual assault coalition and sexual assault crisis programs.